

8. Construction Effects



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8. Construction Effects

8.1 INTRODUCTION

This chapter describes the potential construction types and sequencing that would likely be required for constructing any of the Tier 1 Draft Environmental Impact Statement (Tier 1 Draft EIS) Action Alternatives. This chapter also presents a qualitative description of potential construction-related effects for each of the Tier 1 Draft EIS resource areas.

The Action Alternatives would involve improvements to the existing Northeast Corridor (NEC) and construction of significant new rail infrastructure—tunnels, bridges, embankments, new stations and ancillary roads and support facilities—across the NEC over an extended period. While this chapter describes potential construction-related effects of the Action Alternatives, it is not intended to describe the precise construction methods that would ultimately be used or to dictate or confine the construction process. Actual construction staging areas, construction methods, and materials would vary, depending on how Tier 2 projects are designed to be most cost effective within the guidelines of the oversight and funding entities, and within the requirements set forth in bid, contract, and construction documents. In addition, Tier 2 environmental studies would assess and document project-specific construction activities and their impact, as well as establish project permitting requirements and mitigation measures.

8.2 CONSTRUCTION OVERVIEW

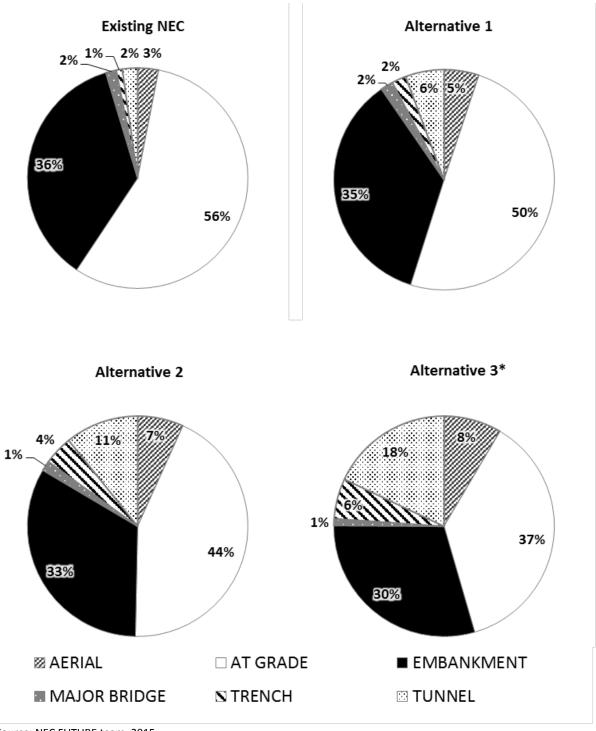
8.2.1 Construction Types

Detailed project design and construction information was not available for this Tier 1 Draft EIS analysis. Therefore, the Federal Railroad Administration (FRA) developed potential construction types based on available conceptual information for each Action Alternative. Six construction types comprise the potential infrastructure associated with all of the New Track Construction (NTC) for the Action Alternatives: tunnel, trench, at-grade, embankment, aerial structure (bridges and viaducts), and major bridge. The FRA considered existing NEC construction features, as well as land use, topographic and other environmental features, and cost in developing the construction types.

This section includes a general description of the potential construction types for any of the Action Alternatives. Figure 8-1 describes the percentage of construction types by route distance for the existing NEC and each Action Alternative.



Figure 8-1: Percentage of Route Miles by Construction Type – Washington, D.C., to Boston, MA



Source: NEC FUTURE team, 2015

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^{*} The percentage of route miles shown in Alternative 3 is the average route miles by construction type for all route options between Washington, D.C., and Boston.



The following are characterizations of each of the construction types defined for the NTC of the Action Alternatives:

- **4 Tunnel** construction lays tracks below the surface in a tunnel that is dug by a tunnel boring machine (TBM) or, in some instances, by cut-and-cover construction methods. Tunnel construction is used where the railroad right-of-way topography is submersed, where the topography is too steep for tracks designed for speeds of 160 to 220 mph to accomplish the grades for climbing or braking, and in densely developed areas. While TBMs would be the assumed tunnel construction method, other methods such as cut-and-cover and drilling and blasting would be considered in Tier 2 project development.
- **4 Trench** construction places the tracks in an open cut that is supported by retaining walls. Trench construction types were applied to a Representative Route in transition areas where the tunnel returns to at-grade or embankment.
- **4 At-grade** construction is used where the topography is flat or locations where effects on environmental resources would be minimal. The at-grade construction type would generally be applied to the Representative Route where existing highway and roadway rights-of-way are grade separated on aerial structures above the tracks.
- **4 Embankment** construction places the tracks atop an earthen embankment or retaining wall of varying height that slopes down to meet the existing grade. The embankment construction type generally would be applied to the Representative Route prior to and following an aerial structure.
- 4 Aerial Structure construction elevates the tracks on infrastructure above the ground. The aerial structure construction type generally would be applied to the Representative Route in heavily urbanized areas where at-grade construction is not practical. Aerial structures would also be constructed at river crossings, wetland areas, valleys, or crossings over existing highways/roadways where vertical grade changes do not permit at-grade construction. Aerial structures consist of both bridges and viaducts, depending on topography and land use and presence of environmental resources.
- **4 Major Bridge** construction is used over major water crossings where marine traffic requires adequate vertical clearance.

Alternative 1 includes new construction within the existing NEC right-of-way to eliminate chokepoints. New construction outside the NEC right-of-way is confined to the Baltimore, MD, and New York City, metropolitan areas, and coastal Connecticut and Rhode Island. Alternative 2 includes new construction within the existing NEC right-of-way to remove speed restrictions, and provides construction of a new segment between New Haven and Hartford, CT, and Providence, RI. Alternative 3 includes construction of new segments operating between Washington, D.C., and Boston, separate from the existing NEC to create a second spine, including new route options outside the NEC right-of-way between New York City, Hartford, and Boston. Chapter 7.15, Climate Change and Adaptation,

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¹ Based on AREMA design criteria used on recent High-Speed Rail Studies, the desired maximum grade for high-speed track is 2.5% with 3.0% permitted in limited situations. The maximum length of continuous run at the maximum grade should be less than 10,000 feet. In order to comply with these criteria, the contours of the existing terrain may require tunneling or viaducts to meet these conditions.



identifies known areas of the existing NEC where it is vulnerable to the effects of climate change, including increased flooding from storm events and/or rising sea levels. Where the Action Alternatives propose improvements to the existing NEC in such areas, construction of the improvements will address those underlying vulnerabilities where practical.

All of the Action Alternatives would include approximately 2.5 miles of new tunnels in Baltimore, and approximately 3 miles of new tunnels crossing the Hudson River from New Jersey to New York. In Alternative 3, tunnels would account for approximately 18 percent of the construction types, of which one route option would include approximately 22 miles of tunnel across the Long Island Sound, and another route option would include approximately 55 miles of tunnel from New York City to Hartford via Central Connecticut.

Trenches would account for approximately 2 percent and 4 percent of the construction types in Alternative 1 and Alternative 2, respectively. In Alternative 3, approximately 6 percent of the construction types would consist of trenches, which would include approximately 30 miles of trenches in Nassau and Suffolk Counties for the route option that goes from New York to Hartford via Long Island.

At-grade construction would account for approximately 50 and 44 percent of the construction types for Alternative 1 and Alternative 2, respectively. This construction would be primarily within the existing NEC right-of-way, where the existing tracks are at-grade. For Alternative 3, at-grade construction would account for approximately 37 percent of the construction types, most of which is south of New York City. North of New York City, a new right-of-way would be added between New York City, Hartford, CT, and Boston, where at-grade construction is often infeasible because of topography and development.

Embankment construction would account for approximately 35 percent and 33 percent of Alternative 1 and Alternative 2, respectively. Similar at-grade construction, this embankment construction would be primarily within the existing NEC right-of-way, where the existing tracks are on embankments. For Alternative 3, embankments would account for approximately 30 percent of the construction types, most of which would be south of New York City. North of New York City, a new right-of-way is added between New York City, Hartford, CT, and Boston, where embankment construction would not be feasible because of topography and development except prior to and following a new aerial structure.

Aerial structures would account for a small percentage of all the Action Alternatives. This would include approximately 5 miles of aerial structures between Stamford and Westport in Fairfield County, CT, for all Action Alternatives.

Major bridges would account for less than 2 percent of the construction types for all of the Action Alternatives and would include major bridges over the Susquehanna River in Maryland, and Devon, Cos Cob, and Saugatuck Rivers in Fairfield County, CT.

8.2.2 Construction Impacts on Train Operations

Implementation of dozens of infrastructure projects along an active rail corridor already operating at capacity will present severe challenges for a region that depends on reliable Intercity and Regional



train service. Not only would construction of individual projects be staged to minimize disruption to ongoing train operations, but the schedule for implementing multiple simultaneous projects across the NEC would be highly coordinated and integrated to provide required construction outages and resources (both materials and workers) where and when needed. Amtrak's experience between 1994 and 2000 in rebuilding and electrifying the New Haven–Boston segment of the NEC helps to demonstrate that complex, multi-dimensional project work across a large area of an active railroad can be successfully and safely undertaken with only minor impacts to ongoing train operations. Nonetheless, the planning and staging of work to minimize adverse impacts to ongoing operations would be challenging and would require an unprecedented level of coordination among the various NEC rail operators. Even with the best of planning, likely adverse impacts could include the following:

- 4 Reduced service during portions of the day and night to lengthen periods of available outages for construction activities
- 4 Longer travel time, resulting from tracks being out of service and slower speeds on temporary infrastructure and around work zones
- 4 Reduced on-time performance and reliability resulting from specific project work, such as constructing infrastructure in between or adjacent to existing and live operating railroad tracks
- 4 Possible station closures and/or temporary stations to accommodate work at or around stations
- 4 Reduced parking at some stations
- 4 Frequent changes to train schedules

Fortunately, while the scope of upgrades included in all of the Action Alternatives would be significant, the work required for some improvements would be undertaken sufficiently away from the existing tracks to minimize impacts to ongoing train operations. These upgrades would include a number of chokepoint projects, new bridges and tunnels, and new rail segments that would be constructed parallel to or along (or over) the existing NEC. These improvements would be designed specifically to minimize disruption to ongoing train operations.

Alternatives 2 and 3 include substantially new infrastructure built off the existing NEC. Alternative 2 includes a new greenfield² route option between New Haven and Hartford, CT, and Providence, RI, to supplement the existing shoreline route. Alternative 3 includes construction of a new two-track second spine the entire length of the NEC. South of New York City, the new spine runs parallel to the existing NEC, with significant segments built within the existing right-of-way. North of New York City, the second spine would consist of greenfield construction off the existing NEC between New York City and Boston.

Construction in Alternative 3 off the existing NEC spine would provide some opportunity to minimize impacts on existing operations since once the new rail line is completed, some operations on the existing line would be shifted to the new route, freeing up the existing line for necessary construction activities. However, the extent of these potential benefits would be limited primarily to Intercity train

² Potential site for development—that is currently undeveloped or used as agricultural land—that lacks any existing structures.



service north of New York City. For example, construction of a second spine segment between Hartford, CT, and New York City (via either Central Connecticut or Long Island) prior to upgrade of the existing NEC between those cities would help to minimize impacts to Intercity train service since Intercity trains would simply relocate to the new tracks once construction is completed.

However, Regional train service between New Haven, CT, and New York City would remain on the existing NEC while that segment of the NEC is improved in order to serve existing stations. South of New York City, substantial portions of the new second spine would be located on the existing NEC right-of-way, resulting in potential disruption to both Intercity and Regional trains. Similarly, while construction off the existing NEC may reduce some costs associated with staging of construction to minimize disruption to ongoing train operations, these savings would be limited since Regional train service would continue to operate on the existing NEC during construction north of New York City, and construction within the right-of-way south of New York City would necessitate construction staging activities.

Regardless of which Action Alternative is selected, minimizing construction impacts on ongoing rail operations would be best planned and achieved by packaging projects into multiple phases of the selected alternative. Through such phases, individual projects would be timed to meet a number of important objectives. These would include optimizing the benefits across the NEC of complementary capacity and travel-time projects, balancing the demand on resources, and spacing projects to take advantage of construction outages and to minimize adverse impacts on ongoing train operations. The Service Development Plan will include a full phasing plan for the selected alternative that seeks to achieve these benefits. Chapter 10, Phasing and Implementation, includes a representative initial phase that could apply to any one of the Action Alternatives.

8.3 STATION CONSTRUCTION

Most new stations would be constructed where the Action Alternative involves new right-of-way off the existing NEC. In some cases, however, new stations would be added along the existing NEC. Modifications to existing stations are proposed only on the existing NEC. New stations would be constructed concurrently with NTC. Modifications to existing stations would be completed in several phases of construction to maintain train service. These phases could involve construction of temporary run-around tracks while station platforms are expanded or modified. Once the modifications are completed, train service would be shifted back to the original track alignment.

Construction of below-ground stations would typically employ open cut-and-cover construction, depending upon the depth of construction. While TBMs are assumed for construction of tunnels, cut-and-cover construction is used for below-ground stations because of the extent of station spaces. Where the track is at-grade, on embankment or aerial structure, stations would be constructed to match the track elevation.



8.4 CONSTRUCTION EQUIPMENT

The Action Alternatives would most likely use conventional construction techniques and equipment currently used in the Northeast and throughout the United States.

Typical equipment would include backhoe loaders, dump trucks, bulldozers, pile drivers, excavators, graders, compactors, bucket trucks, and smaller hand-operated devices such as welding equipment, rail cutters, and rail grinders. A few large-scale types of construction equipment may be required for more specialized construction associated with the Action Alternatives. For example, a TBM would likely be used for tunnel construction (Figure 8-2). This machine consists of several large pieces of machinery

Figure 8-2: Tunnel Boring Machine



Source: http://www.livesoma.com/2012/02/27/central-subway-project-update-soma-feb12/

that bore the tunnel, remove the earth and rock debris, and support the installation of walls.

For aerial construction and major bridges, a gantry crane system (Figure 8-3) would likely be used in the field to place prefabricated sections of viaduct and track. This system has been used for aerial construction of rail tracks in both Europe and China and has also been employed to construct highway bridges in the United States. Major bridges would also likely use tower cranes to lift and position heavy materials.

Figure 8-3: Gantry Crane System for Aerial Structure or Major Bridge Construction



Source: http://upload.wikimedia.org/wikipedia/commons/a/ab/Hada high-speed railway under const.JPG



For at-grade, embankment, and trench construction, an NTC machine (Figure 8-4) would likely be used to construct the track and the track subballast, typically crushed stone below the tracks. An NTC can install continuously welded rail and concrete railroad ties, which would be required for the NEC.

8.5 TYPICAL CONSTRUCTION SEQUENCING

This section provides information concerning typical construction sequencing for all of the Action Alternatives. Table 8-1 outlines construction activities in sequential order and describes key tasks.

8.6 CONSTRUCTION STAGING AREAS

Construction of the Action Alternatives would require construction staging areas, also referred to as "laydown areas." These are areas and sites used to store materials and equipment, and to assemble construction materials. Work zones are those areas where the construction is Figure 8-4: Typical New Track
Construction Machine



Source: http://www.harscorail.com/equipment/track-construction-and-renewal/new-track-construction.html

occurring. Field offices for contractors and construction managers are usually situated in temporary job site trailers at staging areas or existing office space near the work areas.

Construction staging/laydown in urban areas, where space is limited, is often located within the street right-of-way as permitted by local transportation departments. In some instances, the laydown areas can be set within the limits of vacant urban lots or within surface parking lots. In these instances, a payment would be needed to satisfy the needs of the private property owner in lieu of utilizing public street right-of-way.

In suburban or rural areas, construction/laydown areas are typically included in the right-of-way property requirements for the project. Staging/laydown areas vary in size with construction methods and facilities being constructed, but are typically 0.5 to 1 acre in size and are adjacent to the facility construction site.

The specific location of construction staging/laydown areas would be identified in subsequent development of Tier 2 projects. Appendix A, Mapping Atlas, identifies the environmental resources within the Affected Environments for each Action Alternative. Consideration of these environmental resources would occur when identifying construction staging and access areas during subsequent project phases.



Table 8-1: Typical Sequence of Construction Activities (Action Alternatives)

Activity	Tasks
Pre-Construction Survey	Perform geotechnical activities
	Locate utilities
	Establish rights-of-way and project control points and centerlines
	Relocate survey monuments
Site Preparation	Relocate utilities and clear and grub rights-of-way (demolition)
	■ Widen streets
	Establish detours and haul routes
	Erect safety devices and mobilize special construction equipment
	Prepare construction equipment yards and stockpile materials
	Install monitoring instrumentation for tunneling
	Implement ground improvements
	Underpin existing building
	Establish maintenance of traffic
Heavy Construction	Excavate and construct the tunnel portals, tunnels, and underground stations
	Construct aerial structures, including foundation elements
	Construct surface trackway
	Reconstruct adjacent roadways and sidewalks
Medium Construction	Lay track
	Construct surface stations
	■ Install drainage
	Pave roadway and perform minor earthwork
Light Construction	Finish track alignment and surface
	 Install system elements (electrical signal and communications)
	Install street lighting
	Landscaping
	Install signage and striping
	Close detours
	Clean-up and test system
Pre-Revenue Service	■ Test communications
	Implement signaling and ventilation systems
	Train operators and maintenance personnel

Source: NEC FUTURE team, 2015



8.7 TEMPORARY CONSTRUCTION EFFECTS

Construction effects associated with any Action Alternative would likely be short term, depending on the duration of construction activities. The areas that would be most affected by construction activities would generally comprise the area immediately bordering the construction activities. However, in some cases, effects from construction activities could extend beyond the immediate area surrounding construction sites (e.g., dust carried by wind, or noise propagated over distances).

Under the Action Alternatives, construction would include regular maintenance activities within the existing NEC right-of-way, as well as improvements that could occur outside of the existing NEC right-of-way. Project sponsors would be required to follow environmental requirements as specified in the necessary permits to minimize construction impacts.

Table 8-2 identifies examples of temporary construction effects from the Action Alternatives.

Table 8-2: Examples of Potential Construction-Related Effects

Resource	Temporary Construction Effects		
Transportation	Lengthened freight-rail travel times and, in turn, increased costs to freight-rail operators caused by reduced operating speeds through the construction zones.		
	Impacts to local transit operations (e.g., light rail transit or bus), including lane closures, roadway closures, detours, and disruption of transit operations during peak and nonpeak times caused by construction within new rights-of-way off the existing NEC.		
	Impacts to nearby local roadway operations, including changes in access, lane and roadway closures, detours, and disruption of traffic during peak and off-peak travel times; loss of or decrease in parking areas and loading zones caused by construction near stations.		
Economic Effects	New employment opportunities associated with construction activities		
	 Negative effects to some businesses from loss of parking and difficulty accessing businesses caused by roadway and sidewalk closures 		
Land Cover	Easements required for construction activities, including storage of materials and equipment, access to construction areas, and other construction-related activities.		
Agricultural Lands	Easements required for construction access and laydown areas		
	■ Effects to the use of and access to agricultural lands		
	Potential for erosion, sedimentation, and increase in flooding		
	Airborne dust from mobile and stationary construction-related equipment		
	Removal of or damage to vegetation (e.g., trees, shrubs, grass, etc.)		

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Table 8-2: Examples of Potential Construction-Related Effects (continued)

Resource	Temporary Construction Effects		
Parklands	Disrupted access to park facility		
	 Conversion of park property easements required for construction staging areas or access 		
	■ Loss of parking		
	Rerouting of trails during construction		
	Noise and vibration from construction equipment and vehicles		
	Potential for erosion, sedimentation, and increase in flooding		
	 Changes to the visual environmental near construction sites caused by the introduction of construction workers, trucks, fencing, equipment, lighting, etc. 		
	Airborne dust from mobile and stationary construction-related equipment		
	Removal of or damage to vegetation (e.g., trees, shrubs, grass, etc.)		
Water Resources	Placement of fill material in designated wetland areas could cause soil erosion, sedimentation, or increased risk of contamination associated with presence of heavy equipment.		
	Use of water to support TBM operations.		
	Increases in runoff volume caused by the creation of impervious surface areas.		
	Alteration of stream discharge caused by silt loading, increased siltation downstream of stream crossings, increased nutrient loading from runoff during construction, and increased potential for toxic substance release from construction vehicles or equipment.		
Ecological Resources	■ Effects to wildlife from the elimination and/or fragmentation of forested habitat.		
	Construction noise and construction staging areas may displace some wildlife.		
	Effects to Essential Fish Habitat could include habitat disturbance, and spawning could be affected by in-water construction work.		
Hazardous Waste	Excavation could encounter contaminated soil and groundwater.		
and Contaminated	Demolition activities could encounter asbestos-containing materials.		
Material Sites	 Greatest potential for effects would be expected in areas of deep excavation and where dewatering would be required. 		
	Release into the air of contaminants and hazardous materials located within the railroad right-of-way during construction and track maintenance/replacement activities.		
Cultural Resources	Construction could damage or alter cultural resources and historic properties.		
and Historic Properties	Fragile historic buildings and structures could be damaged by activities (e.g., pile driving) that cause vibration.		
	On the surface or below ground, cultural resources include archaeological sites and tribal resources that could be damaged or disturbed by grading activities and excavating natural soils for cuts, trenches, tunnel portals, ventilation shafts, footings for bridges and viaducts, and foundations for ancillary facilities. Depositing fill for embankments may also compress and damage the archaeological features.		
Visual and Aesthetic Resources	Presence and movement of construction machinery, equipment, building materials, construction access ways, construction cranes, fences and screens.		



Table 8-2: Examples of Potential Construction-Related Effects (continued)

Resource	Temporary Construction Effects
Environmental Justice	Transportation and environmental effects to both Environmental Justice (EJ) and non-EJ populations include increased levels of dust, noise, vibration, and vehicle emissions. Associated effects include temporary adjustments to vehicular and pedestrian traffic patterns and access, temporary loss or relocation of parking, and temporary visual impacts related to construction activities and stockpiling of materials and equipment.
	 Effects would be considered EJ impacts only if they disproportionately affected EJ populations. Evaluations of disproportionality would be undertaken as part of Tier 2 evaluations.
Noise and Vibration	Vibration impacts from pile driving, heavy equipment usage, and tunneling.
	 Building damage could occur from construction-related vibration as a result of displacement (movement) of a building over time, resulting in structural damage.
Air Quality	Fugitive dust emissions from land clearing and grading operations can occur from excavation, hauling, dumping, spreading, grading, compaction, wind erosion, and traffic over unpaved areas.
	Increases in mobile source emissions both on and off the construction site from on- and off-road construction equipment and vehicles.
	 Disruption to traffic during construction, such as reduction in roadway capacity and increased queue lengths, could result in short-term elevated concentrations of localized pollutants such as carbon monoxide and particulate matter.
	Mobile source emissions from construction would occur as a result of operation of heavy-duty diesel and gasoline-powered construction equipment and operation of heavy-duty diesel trucks, and locomotives involved in transporting excavated material and delivering construction materials.
	 Increase in CO2e emissions from construction activities that could be offset as the operational CO2e emissions reduce emissions from transportation.
Energy	 Direct propulsion requirements, one-time, non-recoverable indirect energy expenditures would result from construction activities.
Safety	Limitations and vehicular and pedestrian access in certain areas to address public safety and to accommodate the variety of machinery, storage areas, and construction activities that would occur.

Source: NEC FUTURE team, 2015

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8.8 POTENTIAL MITIGATION

Construction of any Action Alternative could generate impacts to the natural and built environment. During Tier 2 EIS evaluations, project sponsors would be required to develop project-specific measures to reduce and/or mitigate construction impacts. Examples of mitigation measures that could be employed include the following:

- **4** Schedule construction activities that require lane or roadway closures during off-peak hours, where practicable.
- Develop Maintenance of Traffic Plans.
- 4 Coordinate freight schedules and construction activities with railroads.
- 4 Locate staging areas on sites designated for permanent project use, such as parking lots and yard and maintenance facilities.
- **4** Coordinate with local business owners and provide notification of roadway disruptions and descriptions of alternative routes.
- 4 Maintain access to businesses during construction for customers and deliveries.
- 4 Use best management practices to minimize construction noise and vibration, including alternative methods to avoid impact during pile driving where feasible; to limit nighttime construction and the use of backup alarms to the greatest extent possible; to use barriers to shield noisy construction equipment, and to specify construction truck routes that minimize noise exposure to sensitive community areas.
- 4 Implement dust control measures in accordance with state requirements, as well as use construction equipment that complies with U.S. Environmental Protection Agency's emission standards. Possible dust and emission control measures include minimizing land disturbance; covering trucks when hauling soil, stone and debris; using water trucks to minimize dust; using ultra-low sulfur diesel equipment; and equipping some construction equipment with emission control devices such as diesel particulate filters.
- 4 Coordinate with the public and agencies having jurisdiction over affected parks to develop appropriate minimization strategies during construction, including advanced public notice of planned activities and temporary changes in access.
- 4 Minimize disturbed areas and employ an Erosion and Sediment Control Plan to treat stormwater runoff.
- 4 Prevent the storage of fill and other materials in floodplains, to the extent practicable.
- 4 Dispose of and transport hazardous materials according to federal, state, and local guidelines to protect workers and the public.
- 4 Adhere to Construction Protection Plans for cultural resources and historic properties.
- 4 Provide construction barriers and fencing to secure construction sites and staging areas.
- 4 Control access to construction sites through the use of construction fencing and barricades. Maintenance of traffic plans would address motorist safety through construction work zones.
- 4 Coordinate with emergency services providers (e.g., police, fire, etc.) to minimize impacts and disruptions to emergency service routes near construction sites.



8.9 SUBSEQUENT TIER 2 ANALYSIS

Subsequent planning and environmental compliance processes associated with Tier 2 projects would assess temporary construction-related effects to the natural and built environment. Tier 2 analysis would be based upon site-specific design and construction methods, as well as construction scheduling and sequencing. Tier 2 evaluations would include field investigations and subsurface testing. Consultation with regulatory agencies regarding temporary construction effects and development of agreed-upon permit requirements/conditions would also be undertaken during Tier 2 evaluations.